PhD proposal form

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Graduate Research Committee (GRC):

1. Chair	TBC	
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3.	TBC	
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Research to	oic/project title:	Grand Jury Revenue an	d Expenditure in 18	th and 19th Century Ireland	
Start date:	January 2021		End date:	December 2024	
Funding:					- 47
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Is the researc	ch topic/project fun	idea?			yes/no

If 'yes' please detail the funding source
(e.g., funding institution and particular funding stream)

Breakdown of funding:	Year 1	Year 2	Year 3
Fellowship/stipend			
Other project funds			
Annual total			
Total funding secured (Years 1 to 3)			

1. Research topic/project abstract

The aim of this project is to explore the economic significance of local government in Ireland in the late 18th and early 19th centuries, through the analysis of the revenues and expenditure of grand juries, drawing on a range of contemporary sources, including fine-grained archival records.

Grand juries were the oldest, longest-lived, and arguably the most important local government bodies in Ireland until their abolition in 1898. Their initial concern was with the administration of justice, but their responsibilities progressively expanded to include the construction and maintenance of roads, bridges, dispensaries, infirmaries, asylums, courthouses, and gaols; the payment of local officials; and the payment of restitution for malicious injuries and for malicious damage to property. These activities were funded through a local tax: the '(county) cess'.

Proposals for grand jury expenditure were known as presentments. Grand juries met twice yearly to ratify presentment decisions and to levy cess at the level required to pay for them.

A wealth of grand jury records survives, including abundant records of individual presentments (hundreds per year), and numerous parliamentary statistical returns and reports of inquiries. Figures 1-3 on the following pages provides some examples of these for information. Figure 1 is from Donegal presentment records from 1753; Figure 2 shows an extract from the Limerick presentments of Spring 1807; while Figure 3 shows an abstract or summary of presentments for Ireland compiled for the UK House of Commons for the year 1871.

Despite their historical importance, and despite the wealth of their records which survive, grand juries have been somewhat under-researched, not least by economic historians. Much more focus has been devoted to Poor Law Unions from the mid-19th century.

This project will involve capturing fine-grained geo-coded presentment data systematically for a sample of grand juries for the late 18th and early 19th centuries, exploring the determinants of these presentments, assessing their economic impacts, and relatedly, the efficiency of these local bodies. Econometric analyses will be conducted at high-resolution spatial levels, complemented by aggregate and local data from a variety of secondary, contemporary printed and archival sources.

2. Research topic/project description

(a) Objectives

The aim of this project is to explore the economic significance of local government in Ireland in the late 18th and early 19th centuries, through the analysis of the revenues and expenditure of grand juries, drawing on a range of contemporary sources, including fine-grained archival records.

(b) Justification

Grand juries were for centuries the most important local government bodies in Ireland and, for many people, their only point of contact with a 'government' that was otherwise absent from their lives. They were also, Neal Garnham (1999) claims, the vehicle by which "an increasingly socially, politically, and religiously homogeneous grouping (the Protestant ascendancy) [took] control of ... provincial governance". Yet the history of this important arm of government has been ignored somewhat in comparison with the Poor Law system, and our understanding of Irish economic history is the poorer for that.

This research attempts to fill this gap, at least in part. A prerequisite for this effort will be to survey the availability of usable sources: while a substantial body of fine-grained data in records relating to grand juries does survive, it is in disparate formats and locations, whether virtual or physical.

The wider opportunity is to apply econometric techniques, while sensitive to the institutional context and origin of the data, to interrogate the drivers and assess the impacts of grand juries' fiscal activities on the pre-Famine Irish economy.



Figure 1 - Presentments Donegal, 1753

Source: http://www.donegalcoco.ie/media/donegalcountyc/archives/GJ 1 1%20-%20Grand%20Jury%20Assizes%20Presentments%20-

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Figure 2 – Presentments Limerick, 1807

Source: http://www.limerickcity.ie/media/spring%201807,%20reduction.pdf

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Figure 3 – Abstract of Grand Jury Presentments Ireland, 1871

Source: UK House of Commons (1872) Abstract of the accounts of presentments made by the grand juries of the several counties, cities, and towns in Ireland, in the year 1871 (pursuant to Acts 49 Geo. 3, c. 84, s. 31, and 4 Geo. 4, c. 33, s. 18). Vol XLIX, 219 (248)

(c) Methodology

Consistent with the objectives laid out in Section 1, the research will comprise three strands:

1. Database of Pre-Famine Grand Jury Expenditure

The most comprehensive (in fact, only) database of grand jury expenditure, compiled by Aidan Kane, has aggregate presentment data for almost all grand juries, at least annually: for two decades, a breakdown by each (twice-yearly) assize is available. From 1823 to 1898 totals are available by ten broad categories. From 1810 to 1822, totals only are typically available. This data is sourced from parliamentary returns. Coverage does extend back to 1775, but the sources are incomplete for certain years, and for about half of the grand juries, in that period.

A particular focus of this project will be to identify and collect data for these earlier periods, especially from archival sources. Initial research for example suggests that Co. Antrim has records dating back to 1711, but their exact format is uncertain (they have not been digitised). Donegal has digitised records dating back to 1753, but early records are handwritten. So a major part of this research strand will be researching the location(s) of (non-digitised) grand jury records, interfacing with archivists, visiting archive sites, and transcribing or otherwise porting data into database format [for example, through the use of optical character recognition (OCR) software].

It may be that the best that can be achieved in many cases will be estimates of aggregate spending under various headings (road and bridge construction and maintenance, building or repairing of courthouses and gaols, payment of local officials, public charities etc.) at a county or baronial level, but that would still be valuable information.

2. Determinants of Expenditure

What drove the expenditures of grand juries? How were the level and the share-out of that expenditure determined? Did the same factors apply in much the same way across time and space, or were there important differences? Did the socio-economic structure of a county, including the nature of land-ownership, play a part?

Addressing these questions as to the main determinants of grand jury expenditure, at the barony, county, and perhaps regional level, will be a key aspect of this study. Options will including testing the pattern of expenditures against economic conditions as proxied by time series of agricultural commodity prices and/or historical weather conditions (data for which are increasingly available regionally for Ireland); exploring the impact of the fiscal decisions of other local bodies (including the Poor Law Unions from c.1838), and of the provision of loans for public works by national government from the early 19th century.

The core econometric techniques here will likely involve panel data methods, with appropriate attention to the spatial dimensions of the data.

3. Fine-Grained Localised Analyses

A particularly innovative feature of this research will be a study of data at a relatively fine-grained or micro local level, based on individual presentments (rather than aggregates). This will involve focusing on a single county or on a small number of counties (probably from among those with digitised records), and tracking the level and pattern of expenditure as evidenced by presentments over a prolonged period. This research can address, inter alia, why roads were built, why they were built where they were, what was their impact in terms of population and markets, whether those effects persisted, what impact (if any) grand jury expenditure had on ameliorating subsistence crises, and to what extent corruption and/or inefficiency is evident, or capable of being inferred, from the data. Temporal and spatial variations in the cost of road maintenance can be analysed, and the reasons for differences explored.

(d) Expected research outcomes

Three core papers are envisaged:

- Grand Jury Expenditure in Ireland c.1775-1810
 (A core data collection/management exercise)
- Determinants of Grand Jury Expenditure (Aggregated by jury/category: time series approaches)
- Grand Jury Presentments and Local Impacts
 (Econometric analysis of fine-grained geo-coded presentment data, exploring e.g. determinants of impact/efficiency of roads expenditure on economics outcomes)

Projects deliverables will also include the results of a wide-ranging literature review. This will focus on topics such as the economics of local public finance and the pre-Famine Irish economy and institutions.

(e) Bibliography

Broderick, David, Local Government in Nineteenth Century Dublin: the Grand Jury (Dublin: Four Courts Press, 2007).

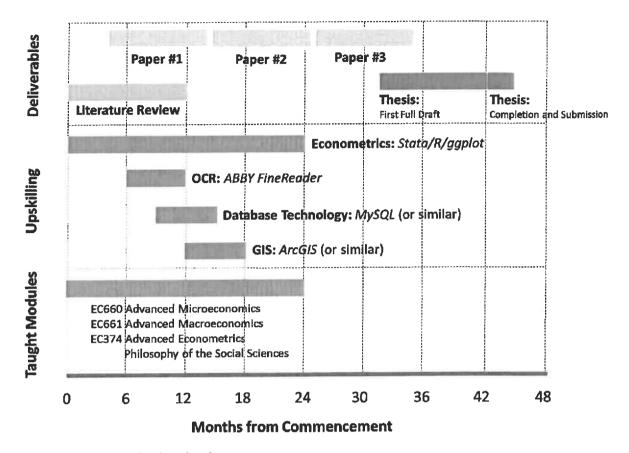
Crossman, Virginia, Local Government in Nineteenth Century Ireland (Belfast: Institute of Irish Studies, Queen's University Belfast, 1994).

Garnham, Neal, 'Local Élite Creation in Early Hanoverian Ireland: the Case of the County Grand Jury', Historical Journal, Vol. 42. No. 3 (1999), pp. 623-642.

Meghen, P. J., 'The Administrative Work of the Grand Jury', Administration, 6 (1958), pp. 247-264.

3. Workplan

The project schedule is presented in terms of the following schematic:



Activities are grouped under three headings:

Taught Modules:

Four required taught modules are taken in the first two years of an economics PhD: EC660 Advanced Microeconomics, EC661 Advanced Macroeconomics, EC374 Advanced Econometrics, and Philosophy of the Social Sciences. Other modules in econometrics and/or related software/statistical methods may be audited as appropriate.

Upskilling:

Given the research topics and deliverables previously described, upskilling under a number of headings and in a range of software applications will be required over the first 12-18 months, as summarised in the schematic. This is mostly self-explanatory. The actual period shown in the schematic over which each upskilling task is conducted or completed is to an extent notional; in reality this will be dictated by the requirements of the ongoing research, with probably a significant degree of overlap. The extent to which GIS will be used in conjunction with conventional relational database technology is uncertain, but in the event it is decided to employ a tool such as *ArcGIS*, then there will certainly be a learning curve involved.

Deliverables:

The *Outcomes* section earlier envisages a literature review and three core papers as output from the research, to be substantially complete by end Year 3 or early Year 4. This will allow for a thesis first draft by the middle of Year 4, and submission /completion within that year.

4. Publications

(a) Applicant (student)

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		"After the great inventions: technological change in English cotton spinning, 1780-1830", with
		"Ton, tonneau, tonelada, last: British and European ship tonnages in the eighteenth and early nineteent centuries", with forthcoming in <i>Histoire & Mesure</i> , 2021.
		"Arkwright's legacy: the water-frame and the mechanisation of cotton spinning", with
		"The first 5,798 U.K. steamships: revisiting a flawed classic in cliometrics" with control of the control working pape
5.	Signa	tures
Applica	nt (stud	ent): Date:
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