



## The Socio-Economic Marine Research Unit (SEMRU) National University of Ireland, Galway

**Research** Note

# Assessment of the effects of Brexit on Irish and EU fisheries in the NE Atlantic

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The UK will vote in June of this year on whether they should continue as members of the European Union (EU). If the UK votes in favour of leaving the EU there could be dramatic changes in the use of EU waters for capture fisheries. This short note examines the EU member states currently fishing in British waters, what the Irish fleet are landing from those waters and what might happen if Britain took control of those waters following Brexit.

The main data source for the this analysis is the data used by the Scientific, Technical and Economic Committee for Fisheries, (STECF) which is the advisory body for the EU Commission on fisheries management [available at <a href="https://datacollection.jrc.ec.europa.eu/dd/effort">https://datacollection.jrc.ec.europa.eu/dd/effort</a>]. There are a number of STECF datasets based on EU Council Regulations which cover the north east Atlantic area but only two will be used here.

The data covers landings by EU member states (MSs) and is spatially available at the spatial scale of ICES statistical rectangles (0.5° latitude by 1.0° longitude). As there is spatial overlap between datasets and they cannot be aggregated together, it was decided to follow the approach taken by Gerristan and Lordan (2014) and use one dataset in each of the different spatial areas.

The two datasets used are the *Annex IIA* dataset which was employed to estimate catches within the North Sea Region [ICES AREA IV] and *Western Waters* dataset which was employed to estimate the catches to the west of the UK. It also included the Celtic Sea, Irish Sea and English Channel. In addition the Western Waters dataset was stripped of the BSA data to avoid double counting. Figure 1 shows the areas covered by both datasets. The statistical package R was used to combine the datasets and for all analysis except production of maps which was done using QGIS.

Figure 1. STECF Geographical Coverage



The Exclusive Economic Zones (EEZ) were based on those supplied by Marine Regions which is managed by the Flanders Marine Institute [http://www.marineregions.org] in a GIS format. QGIS was used to allocate the ICES statistical rectangles to the relevant EEZ except for the hypothetical Scottish EEZ which was done by the author. Figure 2 shows an outline of the ICES statistical rectangles. Note that ICES statistical rectangles are not perfectly aligned with the boundary of the EEZs. The results should be therefore be interpreted as estimates rather than actual catches within EEZs.





The STECF datasets used covered the years 2013 and 2014 and were checked against the ICES datasets for ICES areas IV, VII and VIId and only minor differences were found. Two years of data was analysed as there can be big differences between years especially for pelagic fisheries. A big change between 2013 and 2014 was an increase in quota and catch for mackerel.

#### Results

Table 1 shows the breakdown of landings in tonnes by EU nations within UK EEZ waters. Note that this is EU nations only and other non-EU states also have landings in these waters<sup>1</sup>. The total landings by Ireland within the combined dataset for NE Atlantic is estimated at 273,398 tonnes in 2014 and 251,765 tonnes in 2013. Therefore the percentage of Irish landings within the UK EEZ that could be affected by is estimated at 34% for 2014 and 28.9 % for 2013.

Country	2014	2014%	2013	2013%
Belgium	11,141	0.9%	10,794	0.9%
Denmark	240,261	18.9%	280,115	24.3%
England and	141,547	11.1%	91,070	7.9%
Wales				
Spain	5,681	0.4%	5,499	0.5%
France	101,034	8.0%	93,160	8.1%
Guernsey	340	0.0%	282	0.0%
Jersey	1,029	0.1%	2	0.0%
Germany	66,670	5.3%	79,422	6.9%
Isle of Man	4,378	0.3%	2,187	0.2%
Republic of	93,320	7.4%	72,714	6.3%
Republic of Ireland	93,320	7.4%	72,714	6.3%
Republic of Ireland Netherlands	<b>93,320</b> 147,406	<b>7.4%</b> 11.6%	<b>72,714</b> 127,747	<b>6.3%</b> 11.1%
Republic of Ireland Netherlands Northern	<b>93,320</b> 147,406 49,385	<b>7.4%</b> 11.6% 3.9%	<b>72,714</b> 127,747 37,611	<b>6.3%</b> 11.1% 3.3%
Republic ofIrelandNetherlandsNorthernIreland	<b>93,320</b> 147,406 49,385	<b>7.4%</b> 11.6% 3.9%	<b>72,714</b> 127,747 37,611	<b>6.3%</b> 11.1% 3.3%
Republic ofIrelandNetherlandsNorthernIrelandScotland	<b>93,320</b> 147,406 49,385 388,448	<b>7.4%</b> 11.6% 3.9% 30.6%	<b>72,714</b> 127,747 37,611 319,299	<b>6.3%</b> 11.1% 3.3% 27.7%
Republic of IrelandNetherlandsNorthern IrelandScotlandSweden	<b>93,320</b> 147,406 49,385 388,448 18,900	7.4%         11.6%         3.9%         30.6%         1.5%	<b>72,714</b> 127,747 37,611 319,299 32,903	6.3%           11.1%           3.3%           27.7%           2.9%
Republic of IrelandNetherlandsNorthern IrelandScotlandSwedenUK (total)	<b>93,320</b> 147,406 49,385 388,448 18,900 585,127	7.4%         11.6%         3.9%         30.6%         1.5%         46.1%	<b>72,714</b> 127,747 37,611 319,299 32,903 450,450	<b>6.3%</b> 11.1%         3.3%         27.7%         2.9%         39.1%
Republic of IrelandNetherlandsNorthern IrelandScotlandSwedenUK (total)Total	<b>93,320</b> 147,406 49,385 388,448 18,900 585,127 1,269,540	7.4%         11.6%         3.9%         30.6%         1.5%         46.1%	<b>72,714</b> 127,747 37,611 319,299 32,903 450,450 1,152,805	<b>6.3%</b> 11.1%         3.3%         27.7%         2.9%         39.1%
Republic of IrelandNetherlandsNorthern IrelandScotlandSwedenUK (total)TotalNon UK MS	<b>93,320</b> 147,406 49,385 388,448 18,900 585,127 1,269,540 684,413	7.4%         11.6%         3.9%         30.6%         1.5%         46.1%         53.9%	<b>72,714</b> 127,747 37,611 319,299 32,903 450,450 1,152,805 702,355	<b>6.3%</b> 11.1%         3.3%         27.7%         2.9%         39.1%         60.9%

 Table 1. Landings by EU member states within the UK EEZ in tonnes

Table 2 gives a more detailed decomposition of the Irish catch in the UK EEZ. The table represents the top 14 species which account for 99% of Irish landings in the UK EEZ. In

<sup>&</sup>lt;sup>1</sup> The interested reader should consult the ICES catch data for a coarser breakdown by ICES areas within the UK EEZ [available at <u>http://www.ices.dk/marine-data/dataset-collections/Pages/Fish-catch-and-stock-assessment.aspx</u>].

addition, it also shows the value of the Irish catch in UK EEZ. Except for King Scallop and Whelk Prices, all fish prices for 2014 were taken from the 2015 Stock Book [available at <a href="http://oar.marine.ie/handle/10793/1047">http://oar.marine.ie/handle/10793/1047</a>] and for 2013 from the 2014 Stock Book [available at <a href="http://oar.marine.ie/handle/10793/1121">http://oar.marine.ie/handle/10793/1047</a>] and for 2013 from the 2014 Stock Book [available at <a href="http://oar.marine.ie/handle/10793/1121">http://oar.marine.ie/handle/10793/1047</a>]. The prices for the King Scallop and Whelk were the same for both years and were taken from the Shellfish Stocks and Fisheries Review 2014 [available at <a href="http://oar.marine.ie/handle/10793/1063">http://oar.marine.ie/handle/10793/1047</a>].

It is noteworthy that in 2014 the UK landings in other EU member states EEZs (including Irelands) was 114,997 tonnes out of 1,363,243 tonnes of total landings within the EU MSs in the NE Atlantic region covered by this dataset. This represents 8.4% of landings in the other EU MSs in the NE Atlantic. In the Irish EEZ, UK landings were 83,694 tonnes out of total landings in the Irish EEZ of 403,668 tonnes. This represented 73% of UK landings in other EU MSs EEZs.

Similarly in 2013 UK landings in other EU MSs EEZs was 69,165 tonnes out of 1,363,243 representing 5.1%. Of landings within the Irish EEZ of 404,080 tonnes, the UK had landings of 42,530 tonnes.

		2014				2013			
Name	FAO	Landings	%	Estimated 2014	Estimated 2014	Landings	%	2013	Estimated 2014
	CODE	(tonnes)		Prices	Value	(tonnes)		Prices	Value
Mackerel	MAC	66,076	70.8%	<b>€</b> 740	€48,896,048	37,320	51.3%	€825	€30,788,802
Boarfish	BOR	8,092	8.7%	€122	€987,224	11,001	15.1%	<b>€</b> 136	€1,496,163
Horse	JAX	8,075	8.7%	€635	€5,127,625	13,924	19.1%	€617	€8,591,151
Mackerel									
Nephrops	NEP	3,449	3.7%	€5,442	€18,768,587	2,869	3.9%	€4,941	€14,175,334
Herring	HER	2,722	2.9%	€301	€819,388	3,221	4.4%	€399	€1,285,207
King	SCE	1,140	1.2%	€5,900	€6,727,003	982	1.4%	€5,900	€5,796,278
Scallop									
Megrim	LEZ	605	0.6%	€3,011	€1,822,137	543	0.7%	€2,786	€1,513,439
Monkfish	ANF	467	0.5%	€3,255	€1,521,582	445	0.6%	€3,331	€1,481,429
Haddock	HAD	450	0.5%	€1,657	€745,816	377	0.5%	€1,436	€541,803
Whiting	WHG	385	0.4%	€1,138	€438,130	63	0.1%	€1,125	€70,583
Blue	WHB	330	0.4%	<b>€</b> 487	€160,710	671	0.9%	€740	€496,170
whiting									
Cod	COD	243	0.3%	€2,420	€587,794	188	0.3%	€2,234	€419,903
Whelk	WHE	198	0.2%	€1,200	€237,660	179	0.2%	€1,200	€214,464
Hake	HKE	168	0.2%	€2,419	€405,932	84	0.1%	€1,435	€120,554
Other		920	1.0%			848	1.2%		
Total		93,320			€87,245,636	72,714			€66,991,279

Table 2. Decomposition of the Irish catch in the UK EEZ

Examining the UK landings in the Irish EEZ alone in Table 3 shows that they are slightly less valuable than Irish landings in 2014 (based on Irish stock book prices).

UK fleet	Species	Landing	%	Price per	Estimated Value
		S		tonne	(2014)
		(tonnes)		(2014)	
Scottish	Mackerel	33,092	39.5%	<b>€</b> 740	€24,488,207
Scottish	Blue whiting	22,314	26.7%	<b>€</b> 487	€10,867,141
English and	Mackerel	7,710	9.2%	<b>€</b> 740	€5,705,040
Welsh					
NIR	Mackerel	3,269	3.9%	<b>€</b> 740	€2,418,907
English and	Horse	2,849	3.4%	€635	€1,808,874
Welsh	Mackerel				
English and	Monkfish	2,108	2.5%	€3,255	€6,860,797
Welsh					
Northern	Blue whiting	1,943	2.3%	<b>€</b> 487	€946,035
Irish					
English and	Hake	1,658	2.0%	€2,419	€4,010,231
Welsh					
English and	Megrim	1,478	1.8%	€3,011	€4,450,930
Welsh					
Scottish	Hake	1,248	1.5%	€2,419	€3,020,043
Northern	Edible Crab	1,203	1.4%	<b>€</b> 1,490	€1,792,568
Irish					
Scottish	Monkfish	968	1.2%	€3,255	€3,149,751
Northern	Green Crab	364	0.4%	<b>€</b> 620	€225,539
Irish					
Northern	Haddock	293	0.4%	<b>€</b> 1,657	€486,206
Irish					
Northern	Whiting	280	0.3%	€1,138	€318,376
Irish					
Northern	Whelk	273	0.3%	<b>€</b> 1,200	€327,965
Irish					
Scottish	Ling	222	0.3%	<b>€</b> 1,223	€271,730
Northern	Nephrops	209	0.2%	€5,442	€1,137,596
Irish					
Scottish	Megrim	175	0.2%	€3,011	€527,120
Scottish	Nephrops	158	0.2%	€5,442	€859,899
	Other	1,880	2.2%		
Total		83,694	100.0		€73,672,955
			%		

Table 3. UK landings in the Irish EEZ

### Implications

The impact that Brexit might have on Irish fishing will depend on a range of factors but particularly on the arrangements agreed between the EU and Britain following exit in

terms of fishing rights in EU waters. In a worst case scenario where the UK exclude all non-UK vessels from their EEZ, Ireland would lose out on 87 million worth of landings (93,320 tonnes) from UK waters, based on 2014 catch data. Furthermore, even if the UK were in turn excluded from the rest of the EU waters, their quota may be redistributed across the remaining EU fleet. In 2013 Ireland had a 5% share in total landings across the EU fleet (European Commission, 2016); if that proportion was maintained in terms of redistribution of the 114,997 tonnes of fish landed by the British fleet outside its own waters post- exclusion, it would mean an approximate 5,750 tonnes increase for Ireland which is only a fraction of the loss to the Irish fleet from exclusion from UK waters<sup>2</sup>.

It is also worth pointing to other research being conducted by Teagasc (Donnellan and Hanrahan, 2016) where they estimate the impact of Brexit on the food sector. Even in the smallest impact scenario they estimate an annual 1.4% loss in Irish food exports. This would have an adverse impact on prices right across Irish fisheries, aquaculture and seafood processing. The authors note that there is likely to be a higher degree of risk associated with Brexit for those Irish food businesses with a substantial dependence on the UK market. This is an important consideration for the Irish seafood market where the UK is our second biggest export destination after France.

Should the UK ultimately choose to leave the EU there will be a much greater need for a detailed sectoral analysis of the implications for the Irish fishing industry based on more accurate post-Brexit trade and fisheries policy arrangements.

#### References

Donnellan and Hanrahan (2016). Brexit: Possible Implications for the the Irish Agri-Food Sector Agricultural Economics Society of Ireland Seminar, Department of Agriculture, Food and the Marine, Celbridge, Kildare. April 13<sup>th</sup>.

<sup>&</sup>lt;sup>2</sup> This is a very simplified assumption in relation to the Irish share of the redistributed UK catch; this would more likely be done on an allocation key which is stock specific. The analysis above also assumes that following Brexit that the UK alone would attempt to take the entire volume of highly migratory pelagics previously taken by the combined EU in its waters prior to Brexit. It should be noted however that the fishing rights for the highly migratory species are not zonally attached in this way and that this would be an unlikely outcome. None the less because it is a possibility we have presented it here as a worst case scenario.

European Commission (2016). Facts and figures on the Common Fisheries Policy. Luxembourg: EU Publications Office

